

South East Lincolnshire Local Plan

**Duty to Co-operate Statement
Submission Plan Version**

June 2017

1.0 Introduction

- 1.1 Section 33A of the Planning and Compulsory Act 2004, as inserted by section 110 of the Localism Act, means Local Planning Authorities have a duty to co-operate in relation to the planning of sustainable development with other local planning authorities and bodies prescribed in the regulation 4 (1) of the Town and Country Planning (Local Planning) (England) Regulations 2012. Local Plans must address strategic matters and local planning authorities must demonstrate how this has been managed through the duty to co-operate. The duty to co-operate is not a duty to agree but a requirement to engage constructively, actively and on an ongoing basis throughout a plan's production.
- 1.2 In addition to the bodies prescribed in the Town and Country Planning (Local Planning) (England) Regulations 2012 paragraph 181 sets out that local planning authorities should also work collaboratively with Local Enterprise Partnerships, Local Nature Partnerships, private sector bodies, utility and infrastructure providers. Although they are not bodies directly covered by the duty, local planning authorities should have regard to them given their roles in supporting the preparation of local plans and their evidence base.
- 1.3 Paragraph 156 of the National Planning Policy Framework (NPPF) sets out the strategic matters relating to plan making. These are:
 - the homes and jobs needed in the area;
 - the provision of retail, leisure and other commercial development;
 - the provision of infrastructure for transport, telecommunications, waste management, water supply, wastewater, flood risk and coastal change management, and the provision of minerals and energy (including heat);
 - the provision of health, security, community and cultural infrastructure and other local facilities; and
 - climate change mitigation and adaptation, conservation and enhancement of the natural and historic environment, including landscape.
- 1.4 Paragraphs 178 to 181 of the NPPF and Planning Practice Guidance set out how local planning authorities should plan strategically across local boundaries. Guidance produced by the Planning Advisory Service on "Strategic Planning and the Duty to Co-operate" summarises this advice and states that the duty:
 - Relates to sustainable development or use of land that would have a significant impact on at least two local planning authorities or on a planning matter that falls within the remit of a county council;

- Requires that Councils set out planning policies to address such matters;
 - Requires that Councils and public bodies engage constructively, actively and on an ongoing basis to develop strategic policies; and
 - Requires Councils to consider joint approaches to plan making.
- 1.5 In some circumstances the duty to co-operate will require engagement with some organisations and bodies beyond and outside the formal statutory consultation requirements for the preparation of a local plan.
- 1.6 This statement sets out the current situation with respect to ongoing engagement that has taken place during the preparation of the South East Lincolnshire Local Plan.

2.0 Scope of the Duty to Cooperate in South East Lincolnshire

2.1 The duty to co-operate requires co-operation with other local planning authorities and bodies prescribed in regulation 4(1) of the Town and Country Planning (Local Planning) (England) Regulations 2012. Table 1 sets out the key authorities and bodies that are relevant to the local plan process for South East Lincolnshire.

Table 1: List of bodies and organisations engaged with under the Duty to Co-operate

Name	Type of authority/body	Nature of involvement in Local Plan/engagement under Duty to Cooperate
Local Authorities		
City of Lincoln Council (Planning Area - Central Lincolnshire)	District Council in Lincolnshire	Meetings and consultation at key stages in plan preparation.
North Kesteven District Council (Planning Area - Central Lincolnshire)	District Council in Lincolnshire	Meetings and consultation at key stages in plan preparation.
West Lindsey District Council (Planning Area - Central Lincolnshire)	District Council in Lincolnshire	Meetings and consultation at key stages in plan preparation.
East Lindsey District Council	District Council in Lincolnshire	Meetings and consultation at key stages in plan preparation.
South Kesteven District Council	District Council in Lincolnshire	Part of the Joint SHMA that includes South Holland Council. Meetings and consultation at key stages in plan preparation.
Peterborough City Council	Adjoining Unitary Council	Part of the Joint SHMA that includes South Holland Council. Consultation at key stages in plan preparation.
Rutland County Council	Local Planning Authority	Part of the Joint SHMA that includes South Holland Council. Consultation at key stages in plan preparation.
Fenland District Council	Adjoining District Council	Consultation at key stages in plan preparation.
Borough Council of Kings Lynn and West Norfolk	Adjoining District Council	Consultation at key stages in plan preparation.
Norfolk County Council	Adjoining County Council	Consultation at key stages in plan preparation.
Cambridgeshire County Council	Adjoining County Council	Consultation at key stages in plan preparation.

Other Specific Consultation Bodies (as defined by the Planning Act)		
Environment Agency	Public body prescribed in the Local Plan Regulations 2012	Specific partner in the work on flood risk and other water infrastructure issues. Consultation at key stages in plan preparation.
Historic England	Public body prescribed in the Local Plan Regulations 2012	Consultation at key stages in plan preparation.
Natural England	Public body prescribed in the Local Plan Regulations 2012	Specific partner in the work on Habitats Regulation Assessment Consultation at key stages in plan preparation.
Mayor of London	Public body prescribed in the Local Plan Regulations 2012	Not applicable. Authority outside Greater London area.
Civil Aviation Authority	Public body prescribed in the Local Plan Regulations 2012	Consultation at key stages in plan preparation.
Clinical Commissioning Groups (formerly health bodies and Primary Care Trusts)	Public body prescribed in the Local Plan Regulations 2012	Consultation at key stages in plan preparation.
Homes and Communities Agency	Public body prescribed in the Local Plan Regulations 2012	Consultation at key stages in plan preparation.
Office of Rail Regulation	Public body prescribed in the Local Plan Regulations 2012	Consultation at key stages in plan preparation.
Transport for London	Public body prescribed in the Local Plan Regulations 2012	Not applicable. Authority outside Greater London area.
Integrated Transport Authority	Public body prescribed in the Local Plan Regulations 2012	Not applicable. None in area.
Highways England	Public body prescribed in the Local Plan Regulations 2012	Consultation at key stages in plan preparation.
Marine Management Organisation	Public body prescribed in the Local Plan Regulations 2012	Consultation at key stages in plan preparation.
Greater Lincolnshire Nature Partnership	Relevant public bodies	Consultation at key stages in plan preparation.
Greater Lincolnshire Local Enterprise Partnership	Relevant public bodies	Consultation at key stages in plan preparation.

Strategic Context

2.2 Under the auspices of planning legislation local authorities need to consider the need to prepare joint local plans¹. In the case of the South East Lincolnshire Local Plan (SELLP) this is precisely what has happened. The plan area covers two local authority areas – Boston Borough Council and South Holland District Council. In 2011 a Joint Strategic Planning Committee (JSPC)² was

¹ Section 28 of the 2004 Planning Act

² The South East Lincolnshire Joint Strategic Planning Committee Order 2011 (S.I. 2011 No. 1455)

established between Boston Borough Council, South Holland District Council and Lincolnshire County Council to oversee the production of a joint plan.

2.3 The original intention of the JSPC was to produce a joint local plan consisting of two documents – a Strategy and Policies Plan, providing the key strategic elements; and a Site Allocations Plan that would set out the various sites for housing, employment and other land uses. In May 2013, the JSPC published its first consultation document covering the Strategy and Policies Plan (Preferred Options) element³. The Preferred Options plan set out an approach to housing delivery and distribution based on the previous regional policy framework (the 'East Midlands Regional Plan') and subsequent work undertaken on the Lincolnshire Coastal Study.

2.4 Following the consultation on the Preferred Options in 2013, the JSPC considered the representations received alongside important changes to national planning policy and guidance. These considerations mainly affected the Preferred Options approach on meeting 'housing needs' and the distribution of housing to meet these needs in the settlements within the area covered by the SELLP. Key issues that were taken into account include:

- the publication of the Government's 'Planning Practice Guidance' (PPG) for England;
- the decision of the Joint Committee that the SELLP should change its scope to form a single document covering the overall strategy for the area; specific allocations for housing, employment and other land use matters; and necessary development management policies;
- further evidence on 'objectively assessed needs' for market and affordable housing set out in two strategic housing market assessments (SHMAs) that cover the housing markets within South East Lincolnshire; and
- consideration of local and wider economic evidence.

2.5 In light of the suggested approach set out in the NPPF and PPG, further consideration was undertaken by the Joint Committee at its meeting held on 28 February 2014⁴. An aspect of the need for further thought was the recognition that there was an increasing move towards single local plans by local authorities across the country. It was also recognised that the preparation of a single local plan would take more time and therefore working on a time period that extended to 2036 (as opposed to 2031 with the "two

³ South East Lincolnshire Joint Planning Committee (May 2013), Strategy and Policies DPD - Combined Preferred Options and Sustainability Appraisal Report

⁴ See Appendix A for the minutes of the meeting

DPD" approach) would be of more practical use. The Joint Committee resolved to proceed to a single local plan document.

2.6 In the preparation of the SELLP the following matters have been the basis for discussions under the duty to co-operate:

- Housing including Objectively Assessed Need (OAN); and
- Flood risk

2.7 An Interim Statement⁵ on the duty to cooperate was published as part of the consultation on the Preferred Options Local Plan in January/February 2016. This identified two additional areas where it was considered that there were potential duty to cooperate matters that needed addressing:

- Economic matters including commuting patterns and inter-linkages between the SELLP area and neighbouring areas; and
- Strategic infrastructure; and specifically the road/rail network connecting South East Lincolnshire to neighbouring areas and beyond.

2.8 In light of the consultation on the preferred options stage of the SELLP (January/February 2016) and subsequent discussions and correspondence with neighbouring authorities it was determined that there were no specific strategic issues that needed addressing with respect to economic matters; and infrastructure in the preparation of the SELLP. Moreover, the development of policies in the SELLP with respect to the other potential duty to cooperate matters identified in the NPPF has not raised any strategic issues.

2.9 Beyond the specific consultation bodies identified in Table 2.1, a number of additional organisations also have an interest in strategic issues of the SELLP. For example, the following organisations are not explicitly covered by the duty to co-operate (either as a prescribed body or a body that must be given regard to) but have roles with specific interests in the strategic matters the plan covers:

- Utilities providers (Anglian Water) – housing and water supply requirements
- Inland Drainage Boards – flood risk matters

Housing

2.10 Boston and South Holland Councils are within two Housing Market Areas (HMAs). South Holland sits within an HMA that also covers Peterborough City Council, South Kesteven District Council and Rutland County Council. Boston

⁵ South East Lincolnshire Joint Planning Committee (January 2016), Interim Duty to Cooperate Statement

Council has previously undertaken some joint working with East Lindsey Council on a SHMA, but recent work has concluded that there is a specific housing market area that solely encompasses Boston.

- 2.11 The joint work between South Holland and the three other local authorities in the Peterborough sub-regional SHMA has been in place for a number of years. In terms of SHMAs that have informed the current round of local plan making, three reports have been published. The original version of the Peterborough Sub-Regional Strategic Housing Market Assessment (the Peterborough SHMA)⁶ was published in July 2014. In light of the publication of new household projections in February 2015, the partner local authorities decided to commission an update to the 2014 Peterborough SHMA. The update was published in October 2015⁷. A further update of the Peterborough SHMA was published in 2017⁸, principally triggered by the publication of new population and household projections by Government in 2016.
- 2.12 In working together on the Peterborough SHMA, the four local authorities have clearly demonstrated a sound approach to the duty to cooperate. At the outset of the commission for the 2014 SHMA, the four authorities met to set out their approach to the duty to cooperate.
- 2.13 At the first two stages of publication of the SHMA (July 2014, October 2015) the four authorities have issued a joint statement that sets out the joint position on objectively assessed housing need (see Appendix A). In light of the publication of the SHMA Update in March 2017, the four authorities agreed a Memorandum of Understanding that was signed by all parties in April 2017 (See Appendix A for further details).
- 2.14 Boston Borough has previously been identified within a joint HMA with East Lindsey District. Duty to cooperate discussions between East Lindsey and Boston Councils held during 2010 had previously considered the opportunity to develop a joint local plan between the two local authorities. The conclusion was reached that a joint plan was not necessary. The formal alignment of Boston and South Holland Councils to produce a joint local plan occurred in 2011. The earlier work that derived a joint HMA for Boston and East Lindsey was directly connected to the previous regional planning regime. The Coastal Lincolnshire SHMA⁹, published in 2012, recognised the changing policy environment with

⁶ GL Hearn for the Peterborough sub-regional local authorities (July 2014), Peterborough Sub-Region Strategic Housing Market Assessment

⁷ GL Hearn for the Peterborough sub-regional local authorities (October 2015), Peterborough Sub-Region Strategic Housing Market Assessment, 2015 Update Report

⁸ JGC Consulting for the Peterborough sub-regional local authorities and Boston Borough Council (March 2017), Peterborough Housing Market Area and Boston Borough Council Strategic Housing Market Assessment Update

⁹ ORS for East Lindsey Council (September 2012), Coastal Lincolnshire Strategic Housing Market Assessment

the impending revocation of the East Midlands Regional Strategy and the alignment of Boston and South Holland Councils to produce a joint local plan. East Lindsey Council published an update to the SHMA¹⁰ in 2014 which covered East Lindsey only. Further updates by East Lindsey in 2016¹¹ have continued to focus on the housing market area within the district, whilst noting there are some links with Boston, principally connected to travel to work patterns.

- 2.15 Boston Borough Council commissioned its own SHMA¹² work as part of the SELLP preparation. Paragraphs 1.20 to 1.30 of the SHMA report set out an analysis of what constitutes the housing market area for Boston. The analysis highlights the national CLG research undertaken in 2010 that identified Boston in a “strategic HMA” with South Holland, and also noted that Boston operated as a “single tier HMA”. Further analysis included in the report includes data on commuting patterns and migration derived from the 2011 Census which highlights linkages between Boston and East Lindsey and South Holland. The report concludes with respect to the HMA analysis:

“On the basis of the high levels of migratory self-containment and commuting patterns identified, supported by the Practice Guidance’s definition, it is considered that Boston can be seen as a self-contained HMA. However, the data does support there being links with South Holland and East Lindsey in particular and it will be important for the Council to fully engage with these areas (and indeed other neighbouring authorities) in line with the Duty to Cooperate – this is likely to have a particular focus on housing numbers.”
(paragraph 1.29)

- 2.16 Beyond the work undertaken on the SHMA, South Holland and Boston Councils work collaboratively on housing issues with neighbouring authorities through the Housing and Infrastructure Group (HIG). The HIG consists of planning and economic development officers who meet to discuss issues of common interest across Lincolnshire. The group has a standing item on duty to cooperate.

¹⁰ ORS for East Lindsey Council (January 2014), East Lindsey Strategic Housing Market Assessment Update

¹¹ Edge Analytics for East Lindsey Council (October 2016), East Lindsey – Demographic Forecasts Updating the Evidence

¹² JG Consulting for Boston Borough Council (July 2015), Strategic Housing Market Assessment

Flood risk

- 2.17 A significant body of work has been undertaken to consider flood risk – the work originated from policy in the now revoked East Midlands Regional Strategy (EMSR). The EMSR identified a need for a coastal strategy to be prepared to provide a long-term strategic vision for the three Lincolnshire coastal districts (Boston, East Lindsey and South Holland). The intention was for the strategy to consider the flood risk issues facing the three districts; consider future regeneration and development needs; and determine how best to deliver a robust approach to flood management. The EMSR further identified that housing development in the three districts was to be maintained to that set out in the Regional Plan until such time that a coastal strategy was agreed to inform a future round of strategic planning.
- 2.18 The Lincolnshire Coastal Study Group was formed in 2008 to progress the proposed coastal strategy. The group included representatives from Boston and South Holland Councils, alongside Lincolnshire County Council, Government Office for the East Midlands (GOEM), East Midlands Development Agency (emda), Environment Agency, Natural England, East Midlands Regional Assembly and the Internal Drainage Boards. The main element of work completed was a study commissioned from consultants in 2009 with the intention that this would in turn inform a strategy for the coastal area.
- 2.19 The Lincolnshire Coastal Study was completed in March 2010¹³. The study identified a number of flood zone areas that were designated Red, Orange, Yellow, Green and White, denoting the level of hazard. The outcome of the work was to propose that:
- major housing development would be largely delivered outside the three most severe forecast flood hazard zones (coloured red, orange and yellow – the ‘ROY’ zones);
 - major housing development could be permitted in the low hazard zone (coloured green) subject to the mitigation of flood risk through flood- resilient design and emergency planning measures;
 - other development, including housing to meet local housing needs, employment and business-related development, community infrastructure and buildings for use in emergencies could be permitted in the ROY zones subject to the mitigation of flood risk;

¹³ Details available on the Lincolnshire County Council website - <https://www.lincolnshire.gov.uk/residents/environment-and-planning/environment/lincolnshire-coastal-study/>

- the key to the delivery of buildings in the flood hazard zones was the implementation of flood-resilient design and emergency planning measures;
- measures to reduce risk to people in all flood hazard zones through emergency planning and flood resilience and to improve wider socio-economic conditions in the Coastal Study area could be delivered in a variety of ways and should involve national government and government agencies, regional organisations, local authorities and private sector businesses.

2.20 The proposals to revoke the EMRS in 2010 led to joint statement being issued by the local authorities involved in the study plus the Environment Agency and Natural England¹⁴. This confirmed the intention to utilise the study as part of the evidence base for the emerging local plans in the three districts. A further statement in 2011 reconfirmed this position.

2.21 The approach to flood risk outlined above informed the development of the Strategy and Policies Plan (Preferred Options) published for consultation by the JSPC in May 2013. As has been previously noted (paragraph 2.4) the resultant response to the consultation¹⁵, allied to additional national guidance on objectively assessed housing needs led the JSPC to consider a revised approach in terms of the spatial strategy for the local plan.

2.22 Discussions were held with the Environment Agency over the course of 2013 to 2016 that dealt with how flood risk would be considered within the emerging spatial strategy. The principal outcomes from these discussions were:

- An agreement that the approach in the emerging SELLP was consistent with the need to account for flood risk issues previously identified in the Coastal Study subject to the production of sequential and exceptions test analysis being undertaken on proposed allocations; and
- Work was to be commissioned in the South Holland part of the SELLP area to produce a Stage 2 Strategic Flood Risk Assessment (SFRA) with a particular focus on Cowbit, Crowland, Pinchbeck, Spalding, and Surfleet.

2.23 Joint working at the strategic level on flood risk and longer term coastal planning are managed through the following mechanisms:

- Lincolnshire Strategic Flood Risk Management Partnership; and
- Cooperation with Lincolnshire County Council as Lead Local Flood Authority

¹⁴ Taking Forward the Lincolnshire Coastal Study (August 2010) - Available from the Lincolnshire County Council website - <https://www.lincolnshire.gov.uk/residents/environment-and-planning/environment/lincolnshire-coastal-study/>

¹⁵ See the South East Lincolnshire Local Plan Consultation Statement (2017)

2.24 The Lincolnshire Strategic Flood Risk Management Partnership was set up in response to major flooding incidents that occurred nationally and locally in 2007. Recommendations from the Pitt Review that followed the floods led to the development of the Flood and Water Management Act 2010. Lincolnshire County Council and its partners saw an opportunity to work together to deliver the requirements of the Act and throughout 2009 worked closely together to create the Lincolnshire Flood Risk and Drainage Management Partnership Framework. The framework ensures that all agencies responsible for managing water operate more effectively and efficiently at a local level. The partnership was developed during 2009 and was formally established in April 2010. Its members include:

- Lincolnshire County Council
- The Environment Agency (Anglian Region, Northern Area)
- The 14 Internal Drainage Boards operating in Lincolnshire
- The 7 District Councils in Lincolnshire
- The 2 Water Companies operating in Lincolnshire
- Natural England
- The Regional Flood & Coastal Committee (Anglian Region, Northern Area)
- The Lincolnshire Resilience Forum

2.25 Lincolnshire County Council holds the role of Local Lead Flood Authority which means that it is responsible for managing local flood risk from surface water, ground water and ordinary watercourses. Main river and coastal flooding remain the responsibility of the EA. The County Council has developed the Joint Lincolnshire Flood Risk and Drainage Management Strategy, which was published in 2013¹⁶. The approach set out in the strategy is summed up by the vision that it contains:

“We will work with our communities to manage the likelihood and impact of flooding for the social, economic and environmental benefit of Lincolnshire. We will support local people and businesses to take part in managing the risks that affect them. Lincolnshire will continue to be a national exemplar for effective partnership working in flood risk and drainage management.”

2.26 The County Council is fully integrated into the production of the SELLP with County Council Members sitting on the Joint Planning Committee. This has ensured that any flooding issues related to surface water, ground water and ordinary watercourses have been accounted for in the development of the

¹⁶ Further information is available on the Lincolnshire County Council's website - <https://www.lincolnshire.gov.uk/residents/environment-and-planning/flood-risk-management/implementing-a-strategy-to-manage-flood-risk-countywide-and-locally/103045.article>

SELLP. Further details are available in the accompanying evidence base to the local plan, specifically the SFRAs¹⁷ and the technical paper on the Flood Risk Sequential Test¹⁸.

2.27 The SELLP authorities have ensured the involvement of the relevant Inland Drainage Boards (IDBs) in considering the impacts of proposed allocations and other policies in the emerging local plan. This has included consulting them on the draft allocations proposed for the SELLP prior to formal consultation (January/February 2016 and July/August 2016).

Other Duty to Cooperate Matters

2.28 The matters covered in paragraphs above were identified by the Joint Planning Committee as areas where duty to cooperate was considered necessary in developing the SELLP. The following duty to cooperate issues were also considered but no specific strategic matters were identified:

- Economic matters including commuting patterns and inter-linkages between the SELLP area and neighbouring areas;
- Strategic infrastructure; and specifically the road/rail network connecting South East Lincolnshire to neighbouring areas and beyond;
- Provision of retail, leisure and other commercial development;
- Provision of health, security, community and cultural infrastructure and other local facilities; and
- Climate change mitigation and adaptation, conservation and enhancement of the natural and historic environment, including landscape.

Economic matters including commuting patterns and inter-linkages between the SELLP area and neighbouring areas

2.29 Work undertaken for the two SHMAs (Peterborough sub-regional SHMA and Boston SHMA) demonstrate that the strongest links in terms of commuting between different local authority areas are between Boston and South Holland. There are also notable commuting links between Boston and East Lindsey; Peterborough and South Holland; and Fenland and South Holland¹⁹. Figure 3.3 in the latest report on OAN²⁰ identifies that South Holland has a net out-

¹⁷ Boston SFRA (2010) and South Holland SFRA (2017)

¹⁸ South East Lincolnshire Local Plan: Site Allocations Flood Risk Sequential Test (2017)

¹⁹ See paragraphs 2.39 to 2.48 and Table 5 in the 2014 Peterborough sub-regional SHMA; and paragraph 1.28 and Figure 1.4 in the 2015 Boston SHMA.

²⁰ JGC Consulting for the Peterborough sub-regional local authorities and Boston Borough Council (2017), Peterborough Housing Market Area and Boston Borough Council Strategic Housing Market Assessment Update

commuting ratio (whereby the total resident workforce exceeds the total number of jobs in the district). In contrast, Boston is a net importer of people that fill the jobs available in the borough.

- 2.30 The SELLP identifies the need for 114.8ha of employment land consisting of 81.1ha for B-Class development at Main and Local Employment Areas, plus a further 34ha of employment land as part of the Mixed-Use Areas to help address the demand for non B-Class jobs. There are no sites allocated in the plan that are considered to lead to strategic issues beyond the SELLP area.
- 2.31 The Housing and Infrastructure Group, previously highlighted at paragraph 2.15, enables discussions between neighbouring authorities on matters of common interest. There have been no specific issues raised through this forum with regard to duty to cooperate matters in connection to SELLP. The responses from neighbouring authorities and relevant partner economic organisations have confirmed that there are no strategic matters that need addressing in the SELLP (see Table 2 in Section 3 and Appendix A).

Strategic infrastructure; and specifically the road/rail network connecting South East Lincolnshire to neighbouring areas and beyond;

- 2.32 To facilitate the consideration of infrastructure in the development of the SELLP, Lincolnshire County Council took a lead role in setting up an infrastructure group with representatives from Boston and South Holland.
- 2.33 The group commissioned consultants to produce an Infrastructure Delivery Plan and steered the work via a series of meetings held throughout 2015 and 2016. The (IDP)²¹ published to accompany the SELLP identifies key elements of infrastructure required to deliver the policies and proposals outlined in the draft Local Plan. The gathering of the evidence base to demonstrate the infrastructure requirements associated with the SELLP involved discussions with a number of delivery agencies including:
- Lincolnshire County Council (highways and education);
 - National Grid, Western Power Distribution, and Anglian Water for the various utilities provision (gas, electricity and water supply/sewerage respectively); and
 - South Lincolnshire and Lincolnshire East Clinical Commissioning Groups (CCGs) (health related requirements).

²¹ PBA (November 2016), South East Lincolnshire Infrastructure Delivery Plan 2016

2.34 As a separate aspect of the evidence base, the County Council also developed transport modelling²² that provided evidence to the various Lincolnshire local authorities on the transport implications of the expected level of development set out in emerging local plans. The Lincolnshire Local Plan Tool (LLPT) sets out its purpose as follows:

“The LLPT project will provide the evidence needed to demonstrate the combined impact of development in the emerging local plans on the county’s highway infrastructure at a strategic level and identify the locations where there may be a need for future interventions to support growth.”

2.35 The approach undertaken in developing the LLPT provided an excellent opportunity to ensure the duty to cooperate was incorporated by allowing for the implications of the various local plans in Lincolnshire to be evaluated and compared. This enabled any specific strategic matters to be identified and discussed amongst the relevant parties. Stakeholder workshops were held to progress the LLPT in November 2014 and May 2015 where all local authorities were represented.

2.36 The key road developments that feature in the SELLP are the Spalding Western Relief Road (SWRR); the Boston Distributor Road (BDR); and the Peppermint Junction improvement at Holbeach. The SWRR and BDR featured in the modelling undertaken in the LLPT. The LLPT identifies in paragraph 8.3.1 of the report:

“The table and figures above show the majority peak hour inter-zonal trips generated within South East Lincolnshire are internal to the Local Plan Area. Such trips account for around 63% of AM peak hour trips to destinations in South East Lincolnshire in the AM Peak, and around 61% of AM peak hour trips starting in South East Lincolnshire. The total outgoing AM peak hour trips is around 12% greater than the total incoming AM peak hour trips, indicating that South East Lincolnshire is a net generator of peak hour journeys. Boston is by some way the most important source of journeys within South East Lincolnshire, as well as the most important destination for journeys followed in both cases by Spalding.

In the study year of 2036, the Local Plan Area is forecast to become slightly more self-contained, with internal trips accounting for around 66% of AM peak hour trips to destinations in South East Lincolnshire in the AM Peak, and around 61% of AM peak hour trips starting in South East Lincolnshire. The Local Plan Area continues to be a net generator of journeys, with the difference between outgoing and incoming trips increasing to around 27%.

²² Lincolnshire County Council (September 2015), Lincolnshire Local Plan Tool

Outside of South East Lincolnshire, the main sources of peak hour trips to the Local Plan area are the immediately surrounding areas: the southern fringes of East Lindsey, South Kesteven, in particular Sleaford and the eastern fringes of the District; Peterborough, Fenland and West Norfolk. This pattern remains broadly consistent in the period to 2036, with an intensification of vehicle trip generation from existing areas.

Destinations of trips from South East Lincolnshire within the AM Peak show a similar pattern. Peterborough is the most significant destination, with other areas adjacent to the Local Plan area such as Fenland and West Norfolk also acting as important destinations. Within South East Lincolnshire, the most significant destinations are Boston and Spalding. This pattern remains the same in 2036. This increase in trips is likely to be have significance for several routes through South East Lincolnshire, particularly the A16 and A17."

- 2.37 The LLTP indicates that there is a relatively high degree of self-containment in terms of commuting vehicle journeys. Moreover, the road schemes identified in the SELLP do not involve any strategic matters that fall under the duty to cooperate requirements. The responses from neighbouring authorities and relevant partner organisations have confirmed that there are no strategic matters that need addressing in the SELLP (see Table 2 in Section 3 and Appendix A).

Retail, Leisure and Other Commercial Development

- 2.38 The SELLP identifies specific comparison retail requirements for Boston and Spalding with a smaller requirement for convenience retail floorspace that is identified to be met in local centre provision. No additional leisure or other commercial development requirements are identified in the SELLP. The nature and location of the retail requirements has no strategic implications that impact on neighbouring local authorities. No matters have been raised by neighbouring authorities in either specific duty to cooperate correspondence or their responses to the various stages of consultation on the SELLP.

Health, Security, Community and Cultural Infrastructure; and Other Local Facilities

- 2.39 The engagement with relevant health organisations has been primarily through the development of the IDP. The IDP produced to accompany the SELLP notes that in delivering additional health infrastructure (paragraph 12.5.5):

"The focus for investment in health infrastructure will be about creating efficiency and working in a different way to maximise the use of facilities, sharing properties (particularly with social care and wider public sector), reducing running costs and rationalising property portfolios by focusing primary

care onto fewer sites where there is potential for improved service delivery. Though it is noted that there are some planned expansions expected to come forward to meet short term needs which are expected to be funded via national funding programmes. The critical issue for the service delivery County wide however, is an increasing shortage of GP's, nurses and other healthcare staff which could affect future service delivery should demand increase."

- 2.40 No specific duty to cooperate issues have been raised by the relevant health organisations. Lincolnshire East Clinical Commissioning Group (CCG) has identified the need for close liaison as the SELLP is implemented in terms of potential new health facilities (see their response in Appendix A).

Climate Change; and Conservation and Enhancement of the Natural and Historic Environment

- 2.41 Policy 27 of the SELLP sets the policy approach to climate change. The policy identifies the main matters connected to climate change within the area include the need for high quality design; flood risk; water resources; reducing the need to travel; green infrastructure; and biodiversity. The only matter where potential duty to cooperate issues have been identified is concerned with flood risk and this is covered in detail in the previous section dealing with flood risk. No other matters have been raised by neighbouring authorities in either specific duty to cooperate correspondence or their responses to the various stages of consultation on the SELLP.
- 2.42 The SELLP has been assessed in terms of the impacts with respect to Habitats Regulations Assessment (HRA)²³. The HRA has identified some additional policy requirements for the SELLP but none of these require a strategic approach with neighbouring authorities or organisations.
- 2.43 There were some matters raised by Historic England with respect to heritage matters and their treatment in the SELLP (see the Consultation Statement for more details). The issues did not raise any matters that were strategic in nature.

²³ Habitats Regulation Assessment (2016)

3.0 Strategic issues - Cooperation with relevant organisations

Table 2 provides a summary on how neighbouring and other relevant local authorities, and prescribed bodies set out in the Town and Country Planning (Local Planning) (England) Regulations 2012 were engaged to ensure identified strategic matters were dealt with in the preparation of the Local Plan and thereby fulfil the duty to cooperate.

Identified strategic matters	Organisations Involved	Current relationship / issues	Method of engagement and co-operation	Outcome/Further Action (including ongoing cooperation)
Housing	Peterborough City Council/ South Kesteven District Council/ Rutland County Council	<p>Joint SHMA with South Holland District Council.</p> <p>Joint working undertaken between the four authorities to produce the Peterborough sub-regional SHMA.</p> <p>Further detail also available in the Spatial Strategy Background Paper</p> <p>Correspondence in 2016 confirmed there were no outstanding duty to cooperate issues.</p>	<p>Joint working on Peterborough sub-regional SHMA informing the housing requirement for the South Holland part of the South East Lincolnshire Local Plan.</p> <p>Formal consultation at key stages in the plan preparation.</p>	<p>Agreed position on Objectively Assessed Housing Needs between the four relevant authorities). Memorandum of Understanding signed between the four authorities in April 2017 in light of the updated SHMA report published in March 2017 (see Appendix A for details).</p> <p>Confirmation from Peterborough City Council/ South Kesteven District Council/ Rutland County Council that they are planning to meet their respective OANs. Peterborough City Council/ South Kesteven District Council/ Rutland County Council have also confirmed there is no need for the South East Lincolnshire local authorities to meet any of their respective housing need (see Appendix A).</p>

Housing	East Lindsey District Council	<p>Neighbouring local authority to Boston Borough Council. Previous work on a joint Coastal Lincolnshire SHMA with Boston.</p> <p>Previous joint work on Coastal Lincolnshire SHMA superseded by current work on stand-alone SHMAs for East Lindsey and Boston. (Further detail also available in the Spatial Strategy Background Paper)</p> <p>Meetings previously held to consider potential joint working concluded that there was no need to do so. This was based on the separate approaches to local plans and subsequent establishment of the South East Lincolnshire Joint Planning Committee.</p> <p>Correspondence in 2016 confirmed there were no outstanding duty to cooperate issues.</p>	<p>Meetings held in February and June 2010 between the East Lindsey and Boston Councils to consider potential joint working which led to an outcome that each authority would work on their own local plan.</p> <p>Further meetings held in October and December 2014 discussed SHMA updates including the intention to produce a SHMA focussing on Boston and some discussion on potential need for accommodating development from Boston in East Lindsey.</p> <p>Formal consultation at key stages in the plan preparation.</p>	<p>Agreed position on the respective HMAs for East Lindsey and Boston set out in latest SHMA documentation.</p> <p>Confirmation from East Lindsey that they are planning to meet their OAN. East Lindsey has also confirmed there is no need for the South East Lincolnshire local authorities to meet any of East Lindsey's housing need (see Appendix A).</p>
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Housing	Lincoln City Council/ North Kesteven District Council/ West Lindsey District Council (Central Lincolnshire Joint Local Plan authorities)	<p>Neighbouring local authorities.</p> <p>Central Lincolnshire SHMA identified as a separate housing market area with no strategic matters that require actions by SE Lincs.</p> <p>Discussions in 2013 identified that there were no strategic issues that required specific duty to cooperate actions.</p> <p>Correspondence in 2016 confirmed there were no outstanding duty to cooperate issues.</p>	<p>Meetings between South Holland and Boston with the Central Lincolnshire authorities.</p> <p>Formal consultation at key stages in the plan preparation.</p>	<p>Agreed position on the respective HMAs.</p> <p>Confirmation from Central Lincolnshire Joint Local Plan authorities that they are planning to meet their OAN. Central Lincolnshire Joint Local Plan authorities have also confirmed there is no need for the South East Lincolnshire local authorities to meet any of their housing need (see Appendix A).</p>
Housing	<ul style="list-style-type: none"> • Borough Council of Kings Lynn and West Norfolk • Fenland District Council • Norfolk County Council • Cambridgeshire County Council 	<p>Neighbouring local authorities.</p> <p>No identified housing market area issues to resolve through duty to cooperate.</p> <p>Correspondence in 2016 confirmed there were no outstanding duty to cooperate issues.</p>	<p>Meeting(s) between South Holland and Boston with the Borough Council of Kings Lynn and West Norfolk</p> <p>Formal consultation at key stages in the plan preparation.</p>	<p>Confirmation from Borough Council of Kings Lynn and West Norfolk that they are planning to meet their OAN.</p> <p>The Borough Council of Kings Lynn and West Norfolk also confirmed there is no need for the South East Lincolnshire local authorities to meet any of their housing need (see Appendix A).</p>

Flood Risk	<ul style="list-style-type: none"> • Environment Agency • Internal Drainage Boards 	<p>The Lincolnshire Coastal Study set the framework for local plans based on the policy approach set out in the former East Midlands Regional Strategy.</p> <p>The development of the SELLP has evolved from the work undertaken in the Lincolnshire Coastal Study to deliver the spatial strategy proposed in the draft local plan.</p>	<p>Lincolnshire Coastal Study Group (2008 – 2010)</p> <p>Meetings held with the Environment Agency to determine and agree the spatial strategy approach in the emerging SELLP.</p> <p>Formal consultation at key stages in the plan preparation.</p>	<p>Agreed position with the Environment Agency with respect to how flood risk is dealt with in the SELLP including the spatial strategy and specific policies dealing with a strategic approach to flood risk (see Appendix A).</p>
Economic Issues	<ul style="list-style-type: none"> • Neighbouring Local Authorities • Greater Lincolnshire Local Enterprise Partnership 	No specific issues identified	Formal consultation at key stages in the plan preparation.	No issues raised by neighbouring authorities with respect to economic matters that require duty to cooperate discussions.

<p>Infrastructure</p>	<ul style="list-style-type: none"> • Neighbouring Local Authorities • Greater Lincolnshire Local Enterprise Partnership • Highways England • Office of Rail Regulation • Civil Aviation Authority 	<p>Infrastructure Delivery Plan identifies key requirements generated by the allocations and policies in the SELLP. All main infrastructure projects identified are within the SELLP area with no duty to cooperate actions required.</p> <p>The Lincolnshire Local Planning Tool indicates that there is a relatively high degree of self-containment in terms of commuting vehicle journeys. Moreover, the road schemes identified in the SELLP do not involve any strategic matters that fall under the duty to cooperate requirements.</p> <p>There are no roads within the SELLP area that are managed by Highways England. Highways England confirmed that they have no outstanding duty to cooperate matters with respect to the SELLP in August 2016 (see Appendix A).</p> <p>No specific issues identified with respect to rail and air transport matters.</p>	<p>Evidence base working on Infrastructure Delivery Plan including the establishment of a joint steering group. Discussions held with key stakeholders in developing the IDP.</p> <p>Additional evidence produced by the Lincolnshire Local Planning Tool. Stakeholder workshops held in November 2014 and May 2015.</p> <p>Formal consultation at key stages in the plan preparation.</p>	<p>No issues raised by neighbouring authorities with respect to infrastructure matters that require duty to cooperate discussions.</p> <p>There are no roads within the SELLP area that are managed by Highways England.</p> <p>Highways England confirmed that they have no outstanding duty to cooperate matters with respect to the SELLP in August 2016 (see Appendix A).</p>
<p>Provision of retail, leisure and other commercial development</p>	<p>Neighbouring Local Authorities</p>	<p>No specific issues identified</p>	<p>Formal consultation at key stages in the plan preparation.</p>	<p>No issues raised by neighbouring authorities with respect to retail matters that require duty to cooperate discussions.</p>

<p>Provision of health, security, community and cultural infrastructure and other local facilities</p>	<ul style="list-style-type: none"> • Neighbouring Local Authorities • Clinical Commissioning Groups 	<p>No specific issues identified.</p> <p>The IDP identifies the potential need for health infrastructure associated with the SELLP proposals.</p>	<p>Formal consultation at key stages in the plan preparation.</p>	<p>No issues raised by neighbouring authorities with respect to health matters that require duty to cooperate discussions.</p> <p>Lincolnshire East CCG responded to the duty to cooperate correspondence noting the need for close cooperation as the Local Plan is implemented (see Appendix A)</p>
<p>Climate change mitigation and adaptation, conservation and enhancement of the natural and historic environment, including landscape</p>	<ul style="list-style-type: none"> • Neighbouring Local Authorities • Natural England • Historic England • Greater Lincolnshire Nature Partnership 	<p>No specific issues identified with respect to climate change (flood risk dealt with above).</p> <p>Habitats Regulation Assessment (HRA) has concluded that the following issues (landtake; hydrology; water quality; air quality; and other proximity effects of urbanisation) are likely to have no significant effect.</p> <p>The HRA identified further work required on recreational pressures and surveys have been undertaken. No specific impacts identified that relate to the neighbouring local plan areas The mitigation identified solely concerns the provision of measures within the SELLP area.</p>	<p>Natural England worked closely with the Joint Planning Committee to develop and consider the outputs from the HRA.</p> <p>Formal consultation at key stages in the plan preparation.</p>	<p>No issues raised by neighbouring authorities and other statutory bodies (Natural England, Historic England, and Greater Lincolnshire Nature Partnership) with respect to climate change/ conservation and enhancement of the natural and historic environment that require duty to cooperate discussions.</p> <p>Natural England responded to the duty to cooperate correspondence to confirm they were content that the duty had been fulfilled (see Appendix A)</p>

Appendix A – Key Records

Minutes of a meeting of the **SOUTH EAST LINCOLNSHIRE JOINT STRATEGIC PLANNING COMMITTEE** held in the Council Chamber, Council Offices, Priory Road, Spalding, on Friday, 28 February 2014 at 10.00 am.

PRESENT

H R Johnson (Chairman)
P Bedford (Vice-Chairman)

B Alcock
R Gambba-Jones

A Austin
M Brookes

Planning Manager (Breckland and South Holland District Councils), Deputy Planning Manager (Breckland and South Holland District Councils), Joint Policy Unit Manager (South Holland District Council), Senior Planning Policy Officer (South Holland District Council), Planning Policy Officer (South Holland District Council), Deputy Joint Policy Unit Manager (Boston Borough Council), Forward Planning Officers (Boston Borough Council), Principal Planning Officer (Lincolnshire County Council), Environment Agency Officers, Planning Solicitor (Legal Services Lincolnshire) and Member Services Officer (South Holland District Council).

In Attendance: Councillors F Biggadike and R M Rudkin.

Apologies for absence were received from or on behalf of Councillors [C J T H Brewis] – *inserted by the South East Lincolnshire Joint Strategic Planning Committee on 6 March 2015*

C Brotherton, R Leggott and C Davie and the Head of Built Environment and Development (Boston Borough Council).

13. **MINUTES**

The minutes of the meeting held on 25 November 2013 were signed by the Chairman as a correct record.

14. **DRAFT REVISED LOCAL DEVELOPMENT SCHEME FOR SOUTH EAST LINCOLNSHIRE**

Consideration was given to the report of the Joint Policy Unit Manager which sought approval for a revised local development scheme for South East Lincolnshire. A copy of the 'Draft Revised Local Development Scheme February 2014' was attached as Appendix 1 within the report.

The Joint Policy Unit Manager expressed his thanks to Hannah Albans and Janette Collier who had taken copious notes at the last committee meeting.

**SOUTH EAST LINCOLNSHIRE JOINT
STRATEGIC PLANNING COMMITTEE - 28**
February 2014

The Joint Policy Unit Manager informed members that a review of plan preparation had recently been undertaken. As a result, it was recommended that, in order to maximise the chances of a development plan document being found sound by an Independent Inspector, further work on the preparation of the South East Lincolnshire Local Plan should proceed on the basis outlined in revised paragraph numbers 6.2 and 6.3 of the report, namely:

- That a single Local Plan for South East Lincolnshire would be prepared instead of the two separate development plan documents; and
- That the plan period would be extended up to 2036.

There followed some discussion on matters relating to the recent withdrawal from examination of the Central Lincolnshire Core Strategy Development Plan Document, other local plan examinations across the country and the provision of community and physical infrastructure in support of new housing schemes.

Afterwards, it was proposed by Councillor Brookes that recommendation 2 of the report be approved. This was seconded by Councillor Gambba-Jones and unanimously agreed; which enabled consideration to be given to recommendation 3.

The Joint Policy Unit Manager then explained the role of the local development scheme and the statutory requirements relating to its preparation and keeping it up to date. As the Joint Committee had just approved a recommendation to prepare a single local plan document, there was a need to revise the current local development scheme accordingly and to set out a timetable for delivering such a document.

There followed discussion on the contents of the proposed single local plan document, and its timetable for preparation and cost implications.

Further discussion focussed on Councillor Gambba-Jones' concerns as to when officers thought current plan preparation work would begin to influence planning decisions and, in particular, would achieve a position of being able to resist large unacceptable housing schemes given the probability, in the near future, of being unable to demonstrate a six-year supply of deliverable sites for housing development.

Councillor Austin expressed concern about the indecisive nature of the term 'a project plan for the next 3 years or so' in section 1.3 of the local development scheme, to which officers responded by suggesting the following revision: 'a project plan setting out the timetable for the local plan'.

The Deputy Planning Manager suggested that a simple Gantt chart in the appendix would assist in clarifying the timetable; and that contacting the Planning Inspectorate might help to lend detail to the post-submission stages.

The Chairman concluded the discussion by indicating that he considered the suggested minor changes to the local development scheme were sensible.

**SOUTH EAST LINCOLNSHIRE JOINT
STRATEGIC PLANNING COMMITTEE - 28**
February 2014

DECISION:

- a) That the contents of the report and the attached Draft Revised Local Development Scheme (Draft LDS) be noted;
- b) That a single local plan document for South East Lincolnshire be prepared;
- c) That the Draft LDS be approved, with revisions; and
- d) That the finalised LDS be effective from 14 March 2014.

(Councillor R Gambba-Jones entered the meeting at 10.15 am, during consideration of the above item.)

15. ANY OTHER ITEMS WHICH THE CHAIRMAN DECIDES ARE URGENT.

Retail Study

The Deputy Joint Policy Unit Manager reported that there was a new retail study on the South East Lincolnshire Local Plan website under the Economy section (<http://southeastlincslocalplan.org/economy/>), the results of which would be presented to a future Steering Group meeting.

16. FUTURE MEETING DATES

The next meeting of the South East Lincolnshire Joint Strategic Planning Committee was scheduled to be held on 3 October 2014 at 10.00 am at Boston Borough Council, Municipal Buildings, West Street, Boston.

(The meeting ended at 11.18 am)

(End of minutes)



The publication of the Peterborough Sub-Regional SHMA and Next Steps

The four partner authorities of Peterborough City Council, Rutland County Council, South Kesteven District Council and South Holland District Council are pleased to confirm the publication of an up-to-date Peterborough Sub-Regional Strategic Housing Market Assessment (SHMA). The SHMA sets out important evidence about the housing needs of each of our district areas, as well as the housing needs collectively across the Peterborough housing market area as a whole.

It is important to note that the SHMA is not a policy document. It does not set new targets for housing delivery or override any other housing policy in our respective Local Plans.

However, the evidence contained within the SHMA is extremely useful to each local authority (as well as our partners such as Housing Associations) because it sets out an up-to-date picture of what our residents housing needs are, what type of new housing is needed and what types of affordable homes are most needed. This information is extremely useful when we negotiate with developers over the types of housing we expect them to build on new housing sites.

The SHMA also gives evidence on what is known as an 'objectively assessed need' for housing. This is something Government requires councils to calculate and keep up to date. In simple terms, it is a calculation of how many new homes (private housing as well as affordable homes) are 'needed' in an area, based on evidence of past population growth trends, the demographics of an area, the likely formation of new households in the future and the likely size of new households. It also takes into account the affordability of homes in an area. However, it is very much a calculation based primarily on forecasts; it does not take into account what a local council might actually want to do via its own local policy and its own local ambitions. Such local policy input comes later, as part of preparing a Local Plan. Nevertheless, the SHMA indicates that for each district, and for the housing market area as a whole, there is currently the following 'objectively assessed need' for additional homes (expressed as a range):

	2011-36 Objectively Assessed Need	
	Total Per Annum	Total Over 25 Years
Peterborough	1,100 - 1,200	27,500 - 30,000
Rutland	165 - 180	4,125 – 4,500
South Holland	560 - 600	14,000 – 15,000
South Kesteven	660 - 710	16,500 – 17,750
Peterborough HMA*	2,500 – 2,700	62,500 – 67,500

**rounded to the nearest 100*

Reflecting the need to keep the SHMA up-to-date going forward, the partner districts have agreed to prepare a light-touch SHMA update over Winter 2015/16. That update, which is

intended to be published early in 2016, will take into account the latest national projections (and any other relevant evidence) and will establish a single Objectively Assessed Need figure for each district (rather than a range as presented above).

The Objectively Assessed Need figures form a very important piece of evidence for each district as and when they commence a review of their Local Plan. At present, South Holland and South Kesteven are in the process of formally reviewing their Local Plan, and therefore such figures are particularly relevant to them in the short term. The other partner districts have yet to formally commence a review of their Local Plan, but may do so shortly.

To keep up-to-date with Local Plan preparation in each respective district, please refer to their respective Local Development Scheme (LDS), which is a short legal document confirming when a district intends to prepare a new Local Plan, and the timetable for producing it (including consultation stages). The webpage for each district's current LDS is below, and these pages should be regularly viewed to find out the latest position in respect of Local Plan reviews:

- Peterborough: http://www.peterborough.gov.uk/planning_and_building/planning_policy/planning_policy_framework/local_development_scheme.aspx
- South Holland: <http://www.southeastlincslocalplan.org/local-development-scheme-3>
- South Kesteven: <http://www.southkesteven.gov.uk/index.aspx?articleid=1653>
- Rutland: http://www.rutland.gov.uk/local_plan/local_development_scheme.aspx

Should you have any queries on Local Plans or other planning policy matters for your district, then please contact:

- Peterborough Planning Policy team – planningpolicy@peterborough.gov.uk
- Gary Alexander, South East Lincolnshire Joint Policy Unit Manager - galexander@sholland.gov.uk
- South Kesteven Planning Policy team – planningpolicy@southkesteven.gov.uk
- Rutland County Council Planning Policy team – localplan@rutland.gov.uk

Date: August 2014



The publication of the Peterborough Sub-Regional SHMA Update October 2015

The four partner authorities of Peterborough City Council, Rutland County Council, South Kesteven District Council and South Holland District Council are pleased to confirm the publication (October 2015) of an update to the Peterborough Sub-Regional Strategic Housing Market Assessment (SHMA) which was published in August 2014. The 2014 SHMA set out important evidence about the housing needs of each of our district areas, as well as the housing needs collectively across the Peterborough housing market area as a whole. The 2014 SHMA considered the future need for housing in the four local authorities of the Peterborough Sub-Regional Housing Market Area over the period to 2036.

As a reminder, it is important to note that a SHMA is not a policy document. It does not set new targets for housing delivery or override any other housing policy in our respective Local Plans. However, the evidence contained within a SHMA provides key evidence on what is known as an 'objectively assessed need' (OAN) for housing. This is something Government requires councils to calculate and keep up to date. In simple terms, it is a calculation of how many new homes (private housing as well as affordable homes) are 'needed' in an area, based on evidence of past population growth trends, the demographics of an area, the likely formation of new households in the future and the likely size of new households. It also takes into account the affordability of homes in an area. However, it is very much a calculation based primarily on forecasts; it does not take into account what a local council might actually want to do via its own local policy and its own local ambitions. Such local policy input comes later, as part of preparing a Local Plan.

The purpose of the SHMA 2015 Update is to provide an up to date analysis of OAN for the Peterborough Sub-Regional HMA to take account of the latest official projections – the 2012-based Population Projections, released by ONS in May 2014, and the 2012-based Household Projections, released by CLG in February 2015. In line with National Planning Policy Guidance this update takes account of these latest projections and provides a single figure of OAN for each of the HMA authorities. It also provides an updated assessment of affordable housing need and market signals.

The October 2015 Update does not review analysis regarding the need for different types of homes, or the needs of specific groups within the community. It should therefore be read alongside the 2014 SHMA which provides a full assessment of need for different types of accommodation.

The OAN figures identified in this 2015 SHMA Update are lower than those identified in the 2014 SHMA. The 2014 SHMA was prepared before the 2012-based Population and Household Projections were issued by ONS and CLG respectively. These are the first set of official projections to take full account of the 2011 Census and what this shows regarding demographic dynamics. The 2014 SHMA was based principally on pre-Census estimates of migration, whereas the update report takes account of the latest official data and is consistent with the approach which is advised in Planning Practice Guidance of using the latest official projections.

The lower OAN figures do not reflect a worsening housing market in the HMA – indeed the market signals show the housing market has improved since the publication of the previous report.

A comparison of the OAN figures from the 2014 SHMA (which were presented as a range) and the 2015 SHMA Update (which has provided a single figure) for each local authority area is shown in the table below. **The 2015 figures now supersede the 2014 figures.**

	2014 SHMA	2015 SHMA Update
Peterborough	1,100 – 1,200	1,005
Rutland	165 – 180	170
South Holland	560 – 600	430
South Kesteven	660 – 710	635
Peterborough HMA	2,505 – 2,690	2,240

*Rounded to the nearest 5

The OAN figures form a very important piece of evidence for each district as and when they commence a review of their Local Plan. At present, all four authorities are in the process of formally reviewing their Local Plan, and therefore such figures are particularly relevant to them.

To keep up-to-date with Local Plan preparation in each respective district, please refer to their respective Local Development Scheme (LDS), which is a short legal document confirming when a district intends to prepare a new Local Plan, and the timetable for producing it (including consultation stages). The webpage for each district's current LDS is below, and these pages should be regularly viewed to find out the latest position in respect of Local Plan reviews:

- Peterborough: http://www.peterborough.gov.uk/planning_and_building/planning_policy/planning_policy_framework/local_development_scheme.aspx
- South Holland: <http://www.southeastlincslocalplan.org/local-development-scheme-3>
- South Kesteven: <http://www.southkesteven.gov.uk/index.aspx?articleid=1653>
- Rutland: http://www.rutland.gov.uk/local_plan/local_development_scheme.aspx

Should you have any queries on planning policy matters for your district, please contact:

- Peterborough Planning Policy team – planningpolicy@peterborough.gov.uk
- Gary Alexander, South East Lincolnshire Joint Policy Unit Manager - galexander@sholland.gov.uk
- South Kesteven Planning Policy team – planningpolicy@southkesteven.gov.uk
- Rutland County Council Planning Policy team – localplan@rutland.gov.uk

Date: October 2015

A Memorandum of Understanding relating to objectively-assessed need for housing in the Peterborough Sub-Regional Housing Market Area (2017)

1. Introduction

- 1.1. The National Planning Policy Framework (NPPF) requires local planning authorities to have a clear understanding of housing needs in their area. To achieve this, they should prepare a Strategic Housing Market Assessment (SHMA) to assess their full housing needs, working with neighbouring authorities where housing market areas cross administrative boundaries. The SHMA should identify the scale and mix of housing and the range of tenures that the local population is likely to need over the plan period¹. This is a key part of the evidence base to address the NPPF requirement of ensuring that Local Plans meet the full, objectively-assessed needs for market and affordable housing in the housing market area, as far as is consistent with the policies set out in the Framework².
- 1.2. The Localism Act 2011 places a Duty to Co-operate on local planning authorities and county councils³. This requires them to engage constructively, actively and on an ongoing basis in the preparation of development plan documents where this involves strategic matters. National policy in the NPPF adds to this statutory duty as it expects local planning authorities to demonstrate evidence of having effectively cooperated to plan for issues with cross-boundary impacts.

2. The Peterborough Sub-Regional Housing Market Area

- 2.1. The Peterborough Sub-Regional Housing Market Area covers the administrative areas of four local authorities, all of whom are signatories to this Memorandum of Understanding (MOU), namely:
 - Peterborough City Council;

¹ National Planning Policy Framework, paragraph 159.

² NPPF, paragraph 47.

³ Localism Act 2011, section 110.

- Rutland County Council
- South Holland District Council; and
- South Kesteven District Council

3. Demonstrating the Duty to Co-operate and meeting the requirements of the National Planning Policy Framework

- 3.1. The purpose of this MOU between the authorities is to support the pre-submission version of the South East Lincolnshire Local Plan (SELLP), which will be consulted upon from Monday, 10 April 2017 to Monday, 22 May 2017. The MOU sets out the agreed position between the four local authorities with respect to objectively-assessed housing need. The MOU provides a clear demonstration that the four authorities have effectively cooperated to plan for issues related to objectively-assessed housing need and consequential cross-boundary impacts.
- 3.2. The four planning authorities within the Housing Market Area have been collaborating on an ongoing basis to meet the requirements of the NPPF as set out in section one. The main outputs from this collaboration have been a joint SHMA and two subsequent updates⁴, which identify the scale and mix of housing needed across the Housing Market Area between 2011 and 2036. This sets out the definitive position on objectively-assessed housing need for each of the four local authorities.
- 3.3. Table 1 sets out the objectively-assessed need by local authority for additional housing in the Housing Market Area between 2011 and 2036 derived from the latest update of the SHMA. This is the figure South Holland District Council has used to derive its housing requirement set out in the pre-submission 'Publication' Draft of the SELLP.

Table 1: Objectively-assessed housing need

Local Authority	Objectively Assessed Housing Need
Peterborough City Council	981
Rutland County Council	159
South Holland District Council	445
South Kesteven District Council	624
TOTAL	2209

⁴ GL Hearn for the Peterborough sub-region local authorities - Peterborough Sub-Regional Strategic Housing Market Assessment (July 2014)

GL Hearn for the Peterborough sub-region local authorities - Peterborough Sub-Regional Strategic Housing Market Assessment, 2015 Update Report (October 2015)

- 3.4. In determining housing targets in their Local Plans, local authorities should take account of the requirements of national policy and local circumstances, including basing those plans on a strategy that seeks to meet the objectively-assessed need for homes. In this regard, it should be noted that all authorities in the Housing Market Area are at different stages of plan preparation. In determining their housing target over the relevant plan period each authority will take account of all relevant evidence.
- 3.5. Against this background, the authorities are able to confirm that, for the purposes of the pre-submission Publication Draft SELLP, the full need for homes within the Housing Market Area set out in Table 1 can be met by each local authority.

4. Conclusion

- 4.1.1 The purpose of this MOU is formally to record and make public the local authorities' agreement under the Duty to Co-operate to the position as set out in this Memorandum. This MOU has been endorsed by each of the four local authorities.
- 4.1.2 The four authorities that form signatories to this Memorandum agree, therefore, that the figures in Table 1 represent the level of objectively-assessed need in each district in order to meet the overall identified need for additional housing within the Peterborough Sub-Regional Housing Market Area between 2011 and 2036; and that such levels of additional housing are able to be accommodated by each district in which the need arises.

Peterborough City Council

Name: Richard Kay Head of Sustainable Growth Strategy



Signature:

Date: 30/03/2017

Rutland County Council

Name:

Signature:  Rachel Ranson - PLANNING POLICY MANAGER

Date:

13/4/17

South Kesteven District Council

Name: S.R. INGRAM - STRATEGIC DIRECTOR DEVELOPMENT AND GROWTH

Signature:



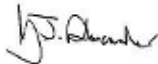
Date:

30th March 2017.

South Holland District Council

Name: Gary Alexander, South East Lincolnshire Joint Policy Unit Manager

Signature:



Date:

13/04/17

Responses to Duty To Cooperate Correspondence (August 2016)

Letters were sent to the following bodies in August 2016 to confirm the latest position with respect to duty to cooperate matters.

- Peterborough City Council
- South Kesteven District Council
- Rutland County Council
- East Lindsey District Council
- Central Lincolnshire Joint Local Plan authorities (Lincoln City Council, North Kesteven District Council and West Lindsey District Council)
- Borough Council of Kings Lynn and West Norfolk
- Fenland District Council
- Norfolk County Council
- Cambridgeshire County Council
- Environment Agency
- Historic England
- Natural England
- Civil Aviation Authority
- Central Lincolnshire Clinical Commissioning Group
- Lincolnshire East Clinical Commissioning Group
- Homes and Communities Agency
- Office of Rail Regulation
- Highways England
- Marine Management Organisation
- Greater Lincolnshire Nature Partnership
- Greater Lincolnshire Local Enterprise Partnership
- Anglian Water
- Inland Drainage Boards (South Holland,

Examples of Letters sent to Duty to Cooperate Bodies (August 2016)

1. Local Authorities

Dear XX

South East Lincolnshire Local Plan - Duty to Cooperate

You will be aware that the South East Lincolnshire Joint Planning Committee (SELJPC) is preparing a joint local plan for South Holland and Boston Councils. Consultation was undertaken on a draft Local Plan in January and February 2016. We are currently consulting on the preferred sites that will deliver the development requirements of the plan with the consultation due to close on 12 August. We will then move towards a pre-submission version of the plan with consultation planned for October/November 2016.

Over the course of developing the Local Plan we have ensured that we are meeting the requirements with respect to the duty to cooperate to "...engage constructively, actively and on an ongoing basis to maximise the effectiveness of (Local Plan) preparation in the context of strategic cross boundary matters."

Paragraph 156 of the National Planning Policy Framework (NPPF) sets out the strategic matters relating to plan making. These are:

- the homes and jobs needed in the area;
- the provision of retail, leisure and other commercial development;
- the provision of infrastructure for transport, telecommunications, waste management, water supply, wastewater, flood risk and coastal change management, and the provision of minerals and energy (including heat);
- the provision of health, security, community and cultural infrastructure and other local facilities; and
- climate change mitigation and adaptation, conservation and enhancement of the natural and historic environment, including landscape.

In the preparation of the SELLP the following matters have been the basis for discussions under the duty to co-operate:

- Housing including Objectively Assessed Need (OAN);
- Economic matters including commuting patterns and inter-linkages between the SELLP area and neighbouring areas;
- Flood risk; and
- Strategic infrastructure; and specifically the road/rail network connecting South East Lincolnshire to neighbouring areas and beyond.

Whilst the four aspects noted above have formed the primary focus of our duty to cooperate activities, we have also ensured the other matters identified in paragraph 156 of the NPPF have been accounted for in developing the Local Plan.

This letter sets out the key aspects of cooperation undertaken by the SELJPC with respect to the Kings Lynn and West Norfolk. The table below¹ is intended to be inserted into the report on duty to cooperate that will accompany the pre-submission version of the Local Plan.

Our request falls into three specific aspects:

1. Can you confirm that the information in the table reflects a correct record of the cooperation that has occurred between the SLJPC authorities and Kings Lynn and West Norfolk? If there are any aspects that you consider need further clarification or amendment, can you please contact us to enable any necessary changes to be agreed in a timely manner.
2. Can you confirm in writing that you are meeting your own objectively assessed need and subsequent derived requirements for development (housing and employment needs) within your defined Housing Market Area and functional economic area; and further confirm that you are not seeking to deliver any of your OAN/ derived requirement for development within neighbouring Local Plan areas?
3. The SELJP authorities have not identified the need for any of their OAN and subsequent derived requirements for development to be accommodated in any neighbouring Local Plans. The SELJP authorities therefore do not intend to request from neighbouring authorities any assistance in meeting the OAN and subsequent requirement. Furthermore, we are not aware of any intention from neighbouring authorities to accommodate within their areas any element of the OAN and subsequent derived requirements for development contained within the South East Lincolnshire Local Plan area. Could you please confirm that you agree that this is the correct position with respect to Kings Lynn and West Norfolk?

We intend to report to the joint committee on the pre-submission version of the Local Plan in late September 2016. We would therefore welcome any response you may have to the content of the enclosed table (point 1); and your responses to points 2 and 3 by 15 August 2016.

Yours sincerely

¹ The tables included information on the various duty to cooperate matters considered relevant for each local authority. The information is summarised in the Table 2 of the main body of the Duty to Cooperate statement.

2. Other statutory organisations and non-statutory organisations

Dear XX

You will be aware that the South East Lincolnshire Joint Planning Committee (SELJPC) is preparing a joint local plan for South Holland and Boston Councils. Consultation was undertaken on a draft Local Plan in January and February 2016. We are currently consulting on the preferred sites that will deliver the development requirements of the plan with the consultation due to close on 12 August. We will then move towards a pre-submission version of the plan with consultation planned for October/November 2016.

Over the course of developing the Local Plan we have ensured that we are meeting the requirements with respect to the duty to cooperate to “...engage constructively, actively and on an ongoing basis to maximise the effectiveness of (Local Plan) preparation in the context of strategic cross boundary matters.”

Paragraph 156 of the National Planning Policy Framework (NPPF) sets out the strategic matters relating to plan making. These are:

- the homes and jobs needed in the area;
- the provision of retail, leisure and other commercial development;
- the provision of infrastructure for transport, telecommunications, waste management, water supply, wastewater, flood risk and coastal change management, and the provision of minerals and energy (including heat);
- the provision of health, security, community and cultural infrastructure and other local facilities; and
- climate change mitigation and adaptation, conservation and enhancement of the natural and historic environment, including landscape.

In the preparation of the Local Plan the following matters have been the basis for discussions under the duty to co-operate:

- Housing including Objectively Assessed Need (OAN);
- Economic matters including commuting patterns and inter-linkages between the local plan area and neighbouring areas;
- Flood risk; and
- Strategic infrastructure; and specifically the road/rail network connecting South East Lincolnshire to neighbouring areas and beyond.

Whilst the four aspects noted above have formed the primary focus of our duty to cooperate activities, we have also ensured the other matters identified in paragraph 156 of the NPPF have been accounted for in developing the Local Plan.

This letter sets out the key aspects of cooperation undertaken by the SELJPC with respect to **XX organisation**. The table below² is intended to be inserted into the report on duty to cooperate that will accompany the pre-submission version of the Local Plan.

Our request essentially seeks your confirmation that the information in the table reflects a correct record of the cooperation that has occurred between the SELJPC authorities and **XX organisation**? If there are any aspects that you consider need further clarification or amendment, can you please contact us to enable any necessary changes to be agreed in a timely manner.

We intend to report to the joint committee on the pre-submission version of the Local Plan in late September 2016. We would therefore welcome any response you may have to the content of the enclosed table.

Yours sincerely

² The tables included information on the various duty to cooperate matters considered relevant for each statutory/non-statutory organisation. The information is summarised in the Table 2 of the main body of the Duty to Cooperate statement

3. Replies received from Local Authorities

Peterborough City Council (letter)



Mr Gary Alexander
South East Lincolnshire Joint Policy Unit Manager
Council Offices
Priory Road
Spalding
Lincolnshire PE11 2XE

Growth and Regeneration
Sustainable Growth Strategy
Town Hall
Bridge Street
Peterborough
PE1 1HF



25 August 2016

Dear Mr Alexander

Thank you for your letter dated 11 August 2016. Peterborough City Council (PCC) can confirm the following in response to your questions.

1. Peterborough City Council can confirm that they agree with the record of cooperation between PCC and the Joint Committee as set out in table one of the letter dated 11 August 2016.
2. The OAN figure for Peterborough is 1,005 dwellings per year between 2011 and 2036.

In addition, in 2013 the Cambridgeshire Authorities, including Peterborough, signed a 'memorandum of cooperation' to support a coherent and comprehensive growth strategy across Cambridgeshire between 2011 and 2031. This included the agreement that Peterborough would accommodate 2,500 additional dwellings of the need arising in the Cambridgeshire Housing Market Area.

The Preliminary Draft Local Plan proposes a total dwellings target of approximately 23,900 dwellings and 22,000 jobs between 2015 and 2036. The Council's current position is to accommodate in full its OAN for both housing and jobs growth.

3. PCC has no intention to accommodate any element of the OAN and requirements contained within the South East Lincolnshire Local Plan area.

Yours sincerely

Gemma Wildman

Principal Planner
Sustainable Growth Strategy
Peterborough City Council
Town Hall
Bridge Street
Peterborough

East Lindsey District Council (letter)



Your Reference:

Our Reference:

Contact: Anne Shorland

Ext: [REDACTED]

Email: Anne.shorland@e-lindsey.gov.uk

Date: 23rd August 2016

Dear Gary

Re; SOUTH EAST LINCOLNSHIRE LOCAL PLAN

Thank you for your letter dated 12th August concerning the Duty to Cooperate.

I would confirm that the information you attached in a table in your letter reflects a correct record of the cooperation that has occurred between the Joint Committee and East Lindsey District Council? I have listed below more detail to the discussion around housing between our two councils, which you may find helpful to include in your records.

23/02/2010 - Meeting with Boston Borough Council to discuss the possibility of a joint local development framework.

1/12/2012 Letter to Boston Borough Council concerning the Duty to Cooperate and asking if Boston wish to discuss housing across both Districts before the Core Strategy goes out for consultation

20/04/2012 Reply from Boston Borough Council to the letter dated 1/2/12 stating that they did not want the Council to consider providing for their housing need.

12/12/2014 Meeting with Boston Borough Council and South Holland District Council. Boston once again confirmed that they do not want East Lindsey to accommodate any of their housing need.

I would confirm that East Lindsey can meet its own OAN and subsequent derived requirements for development (housing and employment needs) within our own local authority boundary; and further we are not seeking to deliver any of our OAN/derived requirements for development within neighbouring Local Plan areas including that of South East Lincolnshire.

As your neighbouring authority the Council would support the work you are undertaking toward having your Local Plan adopted and if you wish to discuss any arising strategic issues in the future please do not hesitate to contact us.

Yours faithfully



Anne Shorland
Planning Policy Manager

Central Lincolnshire Joint Local Plan (email response)

From: Richard Kay
Sent: 15 August 2016 08:42
To: Alexander, Gary
Subject: Re: South East Lincolnshire Local Plan - Duty To Cooperate

Hi Gary

1. Yes, I am content with your text in the table.
2. I can confirm that CL is meeting its full OAN for housing and employment within its own area, and is not seeking to offload any 'need' to any neighbouring area.
3. I can confirm that CL Submission Plan does not seek to deliver any of SE Lincs needs, and CL has no intention for that position to change.

Regards

Richard Kay
Local Plan Manager
Central Lincolnshire

Borough Council of Kings Lynn and West Norfolk (email response)

From: Peter Jermany
Sent: 07 September 2016 11:41
To: Alexander, Gary
Subject: SE Lincs Local Plan - Duty to Cooperate

Hi Gary

In respect of your specific request:

1. The table is a correct record of the cooperation that has taken place between us.
2. It is confirmed that we are meeting our OAN and subsequent derived requirements for development and that we are not seeking to deliver any of this requirement within neighbouring local plan areas.
3. This is also confirmed as the correct position between us.

The LDF Task Group on 10 August noted that "The Borough Council of King's Lynn & West Norfolk believes that the level of co-operation has been proportionate to the

significance of the cross-border issues, and has met the requirements of the Duty to Co-operate."

Regards

Peter

Peter Jermamy
Principal Planner Policy & Water Management Officer

4. Replies received from other statutory organisations/ other organisations

Environment Agency (letter)



Mr Gary Alexander
Joint Policy Unit Manager
South East Lincolnshire JPU
Council Officers
Priory road
SPALDING
Lincolnshire
PE11 2XE

Your ref: DtC/GJA
Our ref: SELJPU/DtC/AH

Date: 18 August 2016

Dear Gary

South East Lincolnshire Local Plan – Duty to Cooperate

Thank you for your letter of 3 August 2016 regarding the cooperation that has taken place between the Joint Planning Unit (JPU) and the Environment Agency in preparation of the Local Plan.

I can confirm that the information in the table accurately reflects the cooperation, which has taken place to date. However, I would ask for an amendment in respect of the first item under the 'Outcome/Further Action' column as shown below in track changes. This is to accurately reflect the current position, as I understand that it is not the JPU's current intention to amend Policies 3 and 4 to take account of our comments on the approach to flood risk and that this will have to be a topic for further discussion in the coming months.

Yours sincerely



Annette Hewitson
Principal Planning Adviser
Lincolnshire & Northamptonshire Area

Direct dial: [REDACTED]
Email: annette.hewitson@environment-agency.gov.uk



Awarded to Lincolnshire & Northamptonshire Area

Anglian Water

From: Stewart Patience

Sent: 26 August 2016 15:36

To: Alexander, Gary

Subject: South East Lincolnshire Local Plan - Duty to Cooperate

Dear Gary,

Thank you for your letter dated 17th August relating to the Duty to Co-operate on behalf of the Joint Committee.

Anglian Water as a private utility company is not identified as a 'prescribed body' in the relevant legislation. However we are keen to be involved in the preparation of the South East Lincolnshire Local Plan and supporting technical documents where relevant.

Reference is made to Anglian Water's formal consultation response relating to the Draft Local Plan. I would agree that the summary of our comments relating to the Draft Local Plan is factually accurate.

I understand that a number of changes have been made in response to our previous comments. It would be helpful if the Duty to Co-operate document referred to in your letter identified the changes which have been made.

However it is important to note that the Anglian Water's involvement in the Local Plan preparation has not been limited to this formal consultation stage as set out below. It would be helpful if reference was made to our engagement to date as set out below.

The Joint Policy Unit previously requested that Anglian Water provided comments in relation to the housing sites being considered for inclusion in the Local Plan. We provided comments in relation to this request in April 2015. These comments were used to inform the Housing papers produced by the Joint Policy Team which were published with the Draft Local Plan consultation.

Anglian Water previously provided comments in relation to the scope of the Sustainability Appraisal of the Local Plan in June 2015. It would be helpful to include reference to this consultation and how the Joint Policy Unit has responded to our comments.

I have been in dialogue with Peter Udy of the Joint Policy Unit regarding specific issues raised in our Draft Local Plan consultation response (water efficiency and

asset encroachment). I am assuming that this is what is referred to in relation to our comments being taken account as part of the Pre-submission Local Plan.

More recently we have been liaising with the Council's appointed consultants relating to the infrastructure plan which is currently under preparation. Prior to this we were liaising with Lincolnshire County Council who are represented on the Joint Planning Committee. It would be helpful to include reference to this technical evidence as well as the Local Plan.

We also made comments as part of the preferred sites consultation. It would be helpful to include reference to this consultation and how the Joint Policy Unit has responded to our comments.

Should you have any queries relating to this response please let me know.

Regards,
Stewart Patience
Planning Liaison Manager

Anglian Water Services Limited
Thorpe Wood House, Thorpe Wood, Peterborough, PE3 6WT

Natural England

From: Deeming, Roslyn (NE)
Sent: 11 August 2016 13:48
To: Alexander, Gary
Subject: South East Lincolnshire Local Plan - Duty To Cooperate

Dear Gary

Thank you for your letter of 9th August regarding Natural England's involvement with the South East Lincolnshire Local Plan and the Duty to Cooperate. I can confirm that we consider that the information in the table that you have provided with your letter reflects a correct record of the cooperation that has occurred between the Joint Committee and Natural England during the preparation of the Local Plan.

If there is anything further that you would like to discuss on this matter please do not hesitate to contact me.

Regards
Roslyn Deeming

Roslyn Deeming
Lead Adviser

Marine Management Organisation

From: Consultations (MMO)

Sent: 16 August 2016 15:17

To: Alexander, Gary

Subject: RE: South East Lincolnshire Local Plan - Duty To Cooperate

Good afternoon Gary,

I have taken a look at the table and agree that the main area where linkages to marine planning can be made is regarding climate change and the natural environment.

There will also be linkages to infrastructure if any port related infrastructure/development is being covered by this joint local plan.

I am unclear when specific engagement is planned but regular notification of new stages of plan development that we can feed into would be preferred and not waiting until the formal consultation to ensure integration between marine plan and this local plan.

If you would like any meetings in the near future please do let me know as my diary is filling up rapidly until post October.

Kind regards,
Stacey

Stacey Clarke | Marine Planning Officer | Marine Planning Lowestoft | Marine Management Organisation

Our ref:
Your ref: DTC.GJA

Council Offices
Priory Road
Spalding
Lincolnshire
PE11 2XE

via Email: galexander@sholland.gov.uk

The Cube
199 Wharfside Street
Birmingham B1 1RN

15 September 2016

Dear Gary,

South East Lincolnshire Local Plan – Duty to Cooperate


Thank you for the correspondence dated 9th, August 2016 in relation to the South East Lincolnshire Local Plan – Duty to Cooperate regarding the preparation of the joint local plan for South Holland District and Boston Borough.

Highways England has been appointed by the Secretary of State for Transport as strategic highway company under the provisions of the Infrastructure Act 2015 and is the highway authority, traffic authority and street authority for the Strategic Road Network (SRN). It is the role of Highways England to maintain the safe and efficient operation of the SRN whilst acting as a delivery partner to national economic growth. In relation to the joint local plan, Highways England's principal interest is safeguarding the operation of the A1 and A47 which are several miles beyond the Plan extents.

Highways England notes that the letter regarding the "Duty to Cooperate" sets out key aspects of cooperation undertaken by the Joint Committee in terms of engagement with Highways England, including a table setting out the latest position. Highways England considers that this table reflects an accurate position. I would also add that Highways England was recently asked to provide comments in response to the South East Lincolnshire Local Plan Preferred Sites for Development document, to which it responded that there would be no significant impacts upon the operation of the SRN.

Highways England has no further comments to provide and trusts that the above is useful.

Yours sincerely



Samantha Pinnock
HE Area 7 Manager – Leicestershire and Lincolnshire
Email: Samantha.Pinnock@highwaysengland.co.uk

Lincolnshire East CCG (email responses)

From: Rix Andy (NHS LINCOLNSHIRE EAST CCG)
Sent: 10 August 2016 16:34
To: Alexander, Gary
Subject: Re: South East Lincolnshire Local Plan - Duty To Cooperate

Dear Gary

Further to our discussion I am happy to agree to the words suggested in light of the fact that future health care needs, across all domains, will be addressed through the IDP.

Please contact me if you need anything further

Regards

Andy

From: Rix Andy (NHS LINCOLNSHIRE EAST CCG)
Sent: 08 August 2016 16:47
To: Alexander, Gary
Subject: Re: South East Lincolnshire Local Plan - Duty To Cooperate

Thanks Gary

I'm not sure how accurate we need to be as I don't know what the consequence of saying 'no specific actions identified' is.

The view of SLCCG was that there would be a need to look at increasing health care provision and capacity, which might include facilities/buildings but when this might be required was dependent on a multitude of factors including population growth, new housing coming on-line etc so that isn't really no actions ... it's just when

Where does that leave us?

Regards

Andy

North Level IDB (email response)

From: Paul Sharman

Sent: 18 August 2016 15:47

To: Alexander, Gary

Subject: Re: South East Lincolnshire Local Plan - Duty To Cooperate

Dear Mr Alexander,

Further to our telephone conversation I can confirm that the information in the table reflects a correct record of the co-operation that has occurred between the Joint Committee and the North Level District Internal Drainage Board.

Regards,

Paul

Paul Sharman | Chief Executive

North Level District Internal Drainage Board

Drainage Office, Station Road, Thorney, Peterborough, PE6 0QE



Welland & Deepings
Internal Drainage Board

Welland & Deepings
Internal Drainage Board
Deeping House
Welland Terrace
Spalding
PE11 2TD

Chief Executive - Mrs Karen Daft

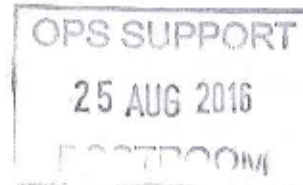
Operations Engineer – Nick Morris

Our Ref. NSM/JP/S/24

**This matter is being
handled by
Nick Morris**

Your Ref. DtC/GJA

23rd August 2016



Mr Gary Alexander
South Holland District Council
Council Offices
Priory Road
Spalding PE11 2XE


Dear Mr Alexander

Re: South East Lincolnshire Local Plan – Duty to Cooperate

Thank you for your letter and information table sent to me on the 17th August 2016.

I can confirm that the information in the table reflects a correct record of the cooperation that has occurred (and will occur in the future) between the Joint Committee and the Welland and Deepings Internal Drainage Board.

Yours sincerely


N S Morris
Operations Engineer